



THE CENTRAL COMMISSION ON
ELECTIONS AND REFERENDA
OF THE KYRGYZ REPUBLIC

NEWSLETTER #10

November 1-7, 2021



**ЖК ШАЙЛОО
ВЫБОРЫ**
28.11.2021



USAID
FROM THE AMERICAN PEOPLE



There are 3,699,046 citizens registered in the Voters' Control List

The voters' control lists for the elections of deputies of the Djogorku Kenesh of the Kyrgyz Republic, scheduled on November 28, 2021, are posted in all 2494 polling stations **2435** within the country and **59** polling stations abroad. Due to the electoral law, the voters' control lists are also posted in the state portal of voters "Tizme" – <https://tizme.gov.kg/>.

The number of voters in the control lists is: for single electoral district – **3 699 046 citizens**, for single-mandate constituencies – **3 621 751 citizens**.

In comparison with the number of participants in the referendum (nation-wide vote) on the draft law "On the Constitution of the Kyrgyz Republic" held on April 11, 2021, the total number of voters increased by **92 845** citizens.

As compared with the numbers in the preliminary lists of voters (**3 686 921**) posted on September 9, 2021, the increase was **12 125** citizens.

A DEC displays voters' lists at a polling station in order to present information for voters on themselves as well as them to obtain more accurate information.

The voter list will be updated from September 19th to November 12th, 2021 (both dates including).

The final voters' list will be posted on the "Tizme" portal on November 18.

At the same time, the CEC is holding a publicity campaign on voters to double-check information on themselves in the voters' lists. Citizens can double-check themselves:

- by calling **1255 or 119**;
- at the website www.tizme.gov.kg;
- at a polling station;
- by sending an SMS to 119 indicating a PIN– personal identification number in your passport, – you will get the number and address of your polling station (SMS and call are free).

If a voter finds any mistake or inaccuracy or any missing data in the voters' ~~unlist~~, **November 12th, 2021 (up to and including)** he/she has the right to apply to the relevant local election commission with a request to clarify the data in the voters' list with attached copy of his/her passport of a citizen of the Kyrgyz Republic to the application. In this case, the voter shall undergo biometric identification.

The application can also be submitted electronically through the "Voters' office" service on the www.tizme.gov.kg website with authorization according to the procedure established by the law.

Citizens who have not undergone biometric registration can go through this procedure and update their passport data in the Community Service Centers (CSCs).

Citizens of the Kyrgyz Republic included to the voters' lists at diplomatic missions and temporarily staying on the territory of the Kyrgyz Republic may apply to the relevant election commission to be included to the voters' lists **until November 12th, 2021 (up to and including)**. Citizens permanently residing on the territory of the Kyrgyz Republic should also apply to the CSCs at their place of residence to update their passport data.

59 polling stations opened abroad

In order to expand the geography for ensuring implementation of voting rights of citizens of the Kyrgyz Republic living abroad for the elections to the Djogorku Kenesh, the number of polling stations abroad **was increased to 59** (in 29 countries) at the suggestion of the Ministry of Foreign Affairs.

For the first time, 10 polling stations will be established in the following cities:

- **Russia** – Kazan, Krasnodar, Samara, Tomsk and Khabarovsk;
- **United States** – New York and Chicago;
- **Turkey** – Antalya;
- **Italy** – Cagliari;
- **Hungary** – Budapest.

Russia - a total of 20 sites:

- **Moscow – 6 polling stations; One polling station each:** St. Petersburg, Yekaterinburg, Novosibirsk, Vladivostok, Krasnoyarsk, Irkutsk, Yakutsk, – Yuzhno Sakhalinsk, Surgut, Tyumen, Krasnodar, Samara, Kazan, Tomsk, and Khabarovsk.

Three polling stations each:

- **Germany** – Berlin, Frankfurt am Main and Bonn;
- **United States** – Washington, New York and Chicago;
- **Turkey** – Ankara, Istanbul, and Antalya.

Two precincts each:

- **Italy** – Rome and Cagliari.
- **Kazakhstan** – Nur-Sultan and Almaty;
- **China** – Beijing and Guangzhou;
- **UAE** – Abu Dhabi and Dubai.

One polling station each in Ashgabat, Baku, Brussels, Budapest, Doha, Dushanbe, Geneva, Islamabad, Kiev, Kuala Lumpur, London, Minsk, New Delhi, Paris, Seoul, Tashkent, Tehran, Tokyo, Al Kuwait, Riyadh.

The Central Commission on Elections and Referenda of the Kyrgyz Republic has held a draw to determine the positions of political parties in the ballots for the elections of deputies to the Djogorku Kenesh of the Kyrgyz Republic, scheduled to November 28th, 2021.

Due to its results, the positions were determined as follows:

1. "Ata Meken";
2. "Butun Kyrgyzstan";
3. "Alliance";
4. "Legalize";
5. "Yiman Nuru";
6. "Kuchtuu region";
7. Liberal Democratic Party of Kyrgyzstan "Bagyt";
8. "Yntymak";
9. "Ishenim";
10. the "Azattyk" Democratic Party;
11. "Mekenchil El";
12. the Green Party of Kyrgyzstan;
13. "Djashasyn Kyrgyzstan";
14. "Social Democrats";

15. the "Aruuzat" People's Property Party";
16. the Patriotic Party of Unity of Kyrgyzstan;
17. "Uluttar Birimdigi";
18. "El Umutu";
19. "Ordo."
20. "Uluuu-Djurt";
21. "Ata-Djurt Kyrgyzstan".

The form and text of the ballot paper have been approved

The Central Commission for Elections and Referenda of the Kyrgyz Republic has approved the form and text of ballot papers for single-mandate constituencies for the elections of deputies of the Djogorku Kenesh of the Kyrgyz Republic, scheduled on November 28th, 2021.

The decision was made in accordance with the Article 30 of the Constitutional Law of the Kyrgyz Republic "On Elections of President of the Kyrgyz Republic and Deputies of the Djogorku Kenesh of the Kyrgyz Republic", the Article 4 of the Constitutional Law of the Kyrgyz Republic "On the Central Commission for Elections and Referenda of the Kyrgyz Republic".

The CEC has repeatedly filed a cassation appeal to the Supreme Court

On November 2nd, 2021 the Central Election Commission has repeatedly filed a cassation appeal to the Supreme Court against the decision of the Administrative Court of Bishkek to reinstate the candidate T. Mamytov in the list of the "Yntymak" political party with an additional petition.

On October 28th, the Administrative Court of Bishkek has cancelled the decision of the Central Election Commission of October 24th, 2021, in terms of the refusal to register and exclude Mr. T. Mamytov, candidate # 7 from the list of candidates of the political party "Yntymak".

On October 29th, the Central Election Commission has filed a cassation appeal to the Supreme Court of the Kyrgyz Republic to appeal the decision of the Administrative Court of Bishkek.

On November 1st, the Supreme Court has set the date and time of the trial to consider the appeal of November 2nd at 15:00 pm.

On November 2nd, 2021, the Central Election Commission has received the determination of the Supreme Court of the Kyrgyz Republic of November 1st, 2021, to return the cassation appeal.

As it follows from the decision of the Supreme Court, the cassation appeal was signed by a representative of the Central Election Commission by the Power of Attorney dated February 12th, 2021. In this case the judicial board pointed out that in violation of Part 2 of Art 64 of the Administrative Procedure Code of the Kyrgyz Republic, the Power of Attorney was attached to the appeal, not properly attested, wherefore, according to the judicial board's view, it was impossible to establish its authenticity and accept it as written evidence certifying the authority of the representative.

Due to this circumstance, the judicial board, with reference to the paragraph 1 part 1 of Article 254 of the Administrative Procedure Code of the Kyrgyz Republic, has decided to return the cassation appeal to the Central Election Commission.

On November 2nd the Central Election Commission, having familiarized itself with the aforementioned court decision, has repeatedly filed a cassation appeal on this issue with a petition to accept and consider the cassation appeal, where it asked the Supreme Court to pay attention to a number of circumstances.

Under the paragraph 1 of part 1 of the Article 254 of the Administrative Procedure Code of the Kyrgyz Republic, to which the judicial board referred to justify the return of the cassation appeal, it is established *that the cassation appeal is returned to the person who filed a complaint with the appeal court in cases where the complaint was filed in violation of part 3 of Article 249 of the Administrative Procedure Code of the Kyrgyz Republic.*

When submitting the cassation appeal through the court of first instance - the Administrative Court of Bishkek, the representative of the Central Election Commission, who filed the cassation appeal, the norms of part 3 of article 249 of the Administrative Procedure Code of the Kyrgyz Republic were observed.

Thus, the representative of the Central Election Commission

enclosed a copy of power of attorney of February 12, 2021, issued by the Central Election Commission, executed on the official letterhead of the state body, signed by the head chairperson of the Central Election Commission and affixed with the seal of the said Commission.

As follows from the above mentioned duly executed power of attorney, dated February 12, 2021, Mme Kutberdiyeva M.M. is authorized to represent the Central Election Commission in all court instances, including the right to appeal against court acts.

It should be noted that earlier the mentioned representative repeatedly filed cassation appeals against the decisions of the court of first instance as a representative of the Central Election Commission by proxy, attaching a copy of the power of attorney in the same form as when filing the cassation appeal on October 29, 2021, which never gave rise to doubt of the Supreme Court.

Moreover, a copy of the said power of attorney, dated February 12, 2021, certified by the trial court, was attached to the materials of the said administrative case.

Considering that the cassation appeal was filed within the deadline set by Article 201 of the APC of KR - October 29, 2021, as well as the existence of a valid power of attorney for the representative, the Central Election Commission -re filed the cassation appeal with a request to accept it for production.

The CEC has accredited 109 international observers from 28 countries

According to expert of the International Cooperation Division headed by Mme Lyudmila Kutueva international observers represent t eigh electoral bodies, five international organizations and four diplomatic missions.

State bodies and LSG bodies were instructed to check the accessibility and equipment of voting premises

There was a meeting of the Republican staff to assist election commissions in solving organizational and technical issues during preparation and conduct of elections of deputies to Jogorku Kenesh.

Secretary of Security Council of the Kyrgyz Republic M. Imankulov ordered the representatives of state bodies and bodies to support the work of election commissions on preparation to the elections, including issues of material and technical equipment of polling stations, providing with uninterrupted light, communication, internet connections, heating in cold time, taking measures on disinfection of premises and other organizational measures.

The - Co chairperson of headquarters – chairman of the Central Commission for Elections and Referendums K. Shayldabekova informed that since October 29, 2021, the period of pre-election campaigning started. In order to ensure the full implementation of electoral rights of electors and

candidates, the state and local governments were instructed to assist the candidates and political parties in organizing the meetings with citizens, public debates and discussions, rallies, demonstrations and marches, and to ensure security during the mass events.

Premises owned by the state or municipal property, on the balance of state enterprises, institutions and organizations shall be provided for meetings of candidates, representatives of political parties, their proxies and authorized representatives with voters on equal terms.

The applications by candidates and political parties requesting allocation of state or municipally-owned premises for holding meetings with voters shall be considered by the state and local self-government bodies on the day of their submission. In case a candidate or a political party refuses to provide premises for meetings with voters, state and local self-government bodies shall issue a written reasoned decision on the refusal. If the specified premises have been provided for holding mass events to one of the candidates or political parties, refusal to provide the same premises to another candidate or political party shall not be allowed.

Chairman of the CEC reminded the local authorities that within 10 days after appointment they had to allocate and equip special places at each polling station for hanging out campaign materials.

Candidates, political parties have the right to receive from the

corresponding election commission the list of places allocated for posting of printed election campaign materials.

It was said that the Central Election Commission carries out a lot of work to inform and raise the legal and political culture of all participants in the electoral process for the free expression of the will of the citizens and transparency of the elections. Since the day of elections, the information and explanatory materials on the new electoral system, changes in the electoral legislation are provided in various formats- through the media, online publications, social networks, LED screens in the CEC, broadcasts in public transport, posters, banners, etc. An important part of the information campaign is the training of all participants in the electoral process- members of election commissions, staff of the prosecutor's office, the SCNS, internal affairs, candidates and authorized political parties, the media and bloggers, banks, judges and observers. By the voting day the CEC will train more than 50 thousand people directly involved in the electoral process, in preparation and conduct of elections. Training of operators of identification and automatic reading ballot boxes (Polling Station Count Optional Scanner (PCOS)), as well as members of election commissions is currently underway. Local authorities were instructed to organize the conditions for training of election commissions.

Co-chair of the Republican headquarters Mme N.

Shayldabekova instructed the election commissions, state agencies and local authorities to check the accessibility and equipment of the voting rooms, including the availability of heating, communications, alternative power sources, and accessibility for voters with disabilities.

Also, it was instructed to make proposals to change the addresses of polling stations by 18.00 on November 5, 2021.

CEC signed a Memorandum with political parties participating in the elections

Today, November 5, the Central Commission on Elections and Referenda of the Kyrgyz Republic has signed a Memorandum between the political parties participating in the elections of deputies to the Djogorku Kenesh of the Kyrgyz Republic to be held on November 28th, 2021.

The signing was attended by the CEC Chairman Mme N.K. Shayldabekova, the Chairman of the National Headquarters on assisting the election commissions in solving organizational and technical issues in preparing to and holding the elections of deputies to the Djogorku Kenesh, the Secretary of Security Council of the Kyrgyz Republic M.M. Imankulov, leaders/representatives of 21 political parties, whose candidates' lists were registered by the CEC, international and public observers, representatives of non-governmental organizations and the media.

“In all regions of the country we held meetings of the National Headquarters, during which the peculiarities of the present election campaign were explained to the leaders of different levels. There is a political will of the leadership of the country to hold these elections honestly, openly and lawfully. And the state is taking all measures to ensure that the elections are fair. The non-use of administrative pressure will be ensured. Political parties must not buy voters, either. Mr. Imankulov said.

The CEC Chairperson Mme N.Shayldabekova informed on the measures taken by the Central Election Commission to provide equal opportunities for all candidates and parties. Thus the local administrations have provided special places for placing campaign materials; all political parties have been allocated free broadcasting time on TV channels of the country for debates and individual speeches.

The signing of the Memorandum between the political parties is an important guarantee of democratic elections in accordance with international standards.

The Memorandum is an agreement and in its framework participants undertake to act solely within the framework of the law, to strictly comply with the requirements of the Constitution of the Kyrgyz Republic, to observe the norms of legislation on elections and other normative legal acts of the Kyrgyz Republic.

By signing the document, the parties undertook obligations and confirmed their readiness:

- to exclude their participation and participation of their representatives, proxies, fellow party members, agit-pros, relatives, friends, acquaintances and other persons in vote-buying before and on election day, to fight against vote buying by all measures, including assistance to law enforcement bodies;
- not to publish and not to disseminate officially or anonymously through the Internet and other resources information, propaganda and information materials containing threats of social discord and hostility, slander, direct and indirect borrowings or references to religious topics, as well as those inciting to violence and violation of public order;
- to exclude the use of administrative interference to achieve their goals;
- to support measures of the state policy of the Kyrgyz Republic and promote full implementation of the norms of the electoral legislation aimed at ensuring representation of women, youth, persons with disabilities, and persons of different ethnical background in the Djogorku Kenesh of the Kyrgyz Republic;
- to provide comprehensive support to women candidates in participating in the election campaign, provide information and legal assistance, exclude all forms of infringements contributing to refusal of a mandate and exclusion of women candidates from the list of candidates of political parties, etc.

The memorandum (<https://shailoo.gov.kg/media/nurgul/2021/11/05/0001.jpg>)

contains the requirements for members of election commissions to be impartial and open for interaction with candidates and political parties, the National Headquarters and law enforcement agencies to prevent the use of administrative resources and ensure equal conditions for participants of the election process, and as for mass media to be honest and objective, without distortions.

The CEC has received 34 appeals on violations since the elections day was scheduled

In order to respond to the revealed violations in each of 36 election districts, the Central Election Commission established Prompt Response Coordination Teams (PRCT) from the members of election commissions and law enforcement agencies. The Response Analysis Center was established in the CEC.

Information, appeals on violations of electoral legislation with regard to candidates to deputies to the Djogorku Kenesh of Kyrgyz Republic and political parties are considered by the Central Election Commission; the issues relating to other subjects of the electoral process are considered by district election commissions by territoriality.

Based on the results of the conducted meetings all PRCTs were charged with a task to respond promptly to violations (within three days), in close coordination with all state and municipal bodies.

The Central Election Commission has trained more than 600 staff members of the Interior Ministry, Prosecutor's Office and State Committee of National Security on the peculiarities of the electoral legislation, constitutional and legal responsibility, supervision over the observance of legitimacy during the elections and the election process of deputies to the Djogorku Kenesh of the Kyrgyz Republic.

According to the data of the Central Commission on Elections and Referenda of the Kyrgyz Republic, from the date the elections to the Djogorku Kenesh of the Kyrgyz Republic were scheduled, that is, from August 29th to November 4th, 2021, 34 appeals on violations of the electoral process have been received. Of these:

- to the CEC Prompt Response Coordination Team – 17;
- to the CEC Working Group on considering applications and complaints of voters – 13;
- to the CEC Working Group on the issues of informing voters the rules of campaigning – 4.

Due to their nature the appeals are divided into the following categories:

- a) Possible vote-buying – 17
- b) Possible misuse of administrative interference – 2
- c) On violation of campaigning conditions – 4
- d) Complaints against district election commissions – 1
- e) Violation of the procedure of financing the electoral fund – 4
- f) On possible use of consciously forged documents – 2

- g) On cancellation of a candidate registration – 2
- h) On possible violation of the list of candidates nomination procedure – 1
- i) Petition of investigative agencies concerning consent to holding a candidate criminally liable – 1.

In the terms of territoriality, the appeals are divided as follows:

1. Regions:

- a) Bishkek – 13
- b) Chui oblast – 7
- c) Osh oblast – 8
- d) Djalal-Abad oblast – 2
- e) Naryn province – 2
- f) Batken province – 1
- g) Issyk-Kul province – 1

Law enforcement agencies (PRCT) have registered 7 appeals in the Information Record Log. Of these, 5 were written off to the registry file, 1 case is under investigation, 1 case is sent to DEC for consideration.

10 appeals were registered in the Unified Registry of Crimes and Misdemeanors (URCM) – 10, 4 of them are under pre-trial investigation, on 6 appeals the investigation was stopped due to absence of crime elements, another 2 are under consideration by the Ministry of Internal Affairs.

The central and district election commissions have taken the following measures:

- 5 written warnings were issued for violation of the rules and procedure of election campaigning;
- 1 fine was imposed;
- decision on referral to the relevant authorities on 1 candidate was taken.

PRCT contact details:

- short number-1255;
- WhatsApp numbers: 0990 02- 12- 55; 0 755 00 2965;
- hotline: 0312 62-62-46;
- community liaison office: 0312 66-02-40;
- e-mail address: kgor_cec@shailoo.gov.kg

Regional media centers are included in the important debate process – the CEC Chairman

Today, November 5, a meeting was held in the Central Commission on Elections and Referenda of the Kyrgyz Republic on the occasion of the Day of Information and Press Workers.

The meeting was attended by the CEC Chairman Mme N. Shayldabekova, Deputy Minister of Culture, Information, Sports and Youth Policy Mr. Ch. Esengulov, representatives of international organizations, heads of regional media centers, representatives of the media.

The CEC Chairman Mme N. Shayldabekova congratulated media workers on their professional holiday.

"We are pleased to report that our efforts on supporting the capacity, in particular, of regional media centers, that are included this time in a very important debate process, have been supported by international partners. For the first time in Kyrgyzstan, debates are held at the level of single mandate districts in the regions. According to surveys conducted by our partners, the debates are the most anticipated media event of the elections.

Now we start civic education projects to make citizens more aware of their civic responsibilities between elections," she said,

The Deputy Minister of Culture Mr. Chyngyz Esengulov, speaking about preparations to the elections, said that, in addition to debates for candidates in single mandate districts, TV debates will be organized on the "ELTR" TV channel for female candidates and young people, as well as on the "KTRK" TV channel for party leaders.

In the course of the festive event there was a ceremony of equipment handover and signing the Memorandum between the regional TV channels of the Kyrgyz Republic and the Central Election Commission. 7 studio cameras have been purchased within the UNDP Election Support Programme in Kyrgyzstan to provide free broadcasting time and participation of all candidates running for the Djogorku Kenesh in -single mandate constituencies.

Ms Risa Arai, technical advisor for the UNDP Election Support Programme in Kyrgyzstan, said that 7 video cameras handed over to the regional TV stations will contribute to the efforts of the Central Election Commission and regional media centers to equalize opportunities for candidates and maximize access to information for voters in order to make informed decisions.

"It is important that these cameras will be used to educate citizens and voters even beyond this election cycle, and UNDP is pleased to contribute to this kind of long-term development," said Ms Risa Arai.

Also, the National Institute for Democracy (NDI) has purchased per four wireless clip microphones each for regional media centers and equipped studios for debates.

"Debates are becoming more and more important every year; they have a very strong influence on how citizens make their choices," he said.

Mr. Ermek Umotov, director of the Talas Media Center, thanked the CEC for its support.

"Few people pay attention to the media centers in the regions, but they are very important. Media centers have newspapers, websites, TV – the information network of the whole region," he stressed.

The OSCE ODIHR Mission was informed on the measures on advising voters how to fill in ballot papers

On November 5, 2021 the CEC Chairperson of the Central Commission for Elections and Referenda of the Kyrgyz Republic Mme N.Shayldabekova has met with the Head of the OSCE ODIHR Mission Dame Audrey Francis Glover.

The CEC Chairperson Mme N. Shayldabekova informed the mission members on the peculiarities of the upcoming parliamentary elections, the

results of the past stages of the election process and the measures taken by the CEC to ensure openness and fairness of the elections.

In Kyrgyzstan, to ensure reliability of vote counting they have implemented technologies. As a result, the desire of political parties to nominate their representatives to election commissions has decreased because there are other tools to monitor the reliability of the vote.

The OSCE ODIHR mission was given explanations on the voting procedure, the ballot paper. The ballot for single constituency will include all political parties participating in the elections, according to the drawing of lots. This ballot will contain 54 squares according to the number of candidates in the parties' list. Voting in -single mandate constituencies will take place on a separate ballot.

As part of informing voters, all information on a candidate or party, the program, and the movement of election fund is posted on the CEC website in the section "Candidates and parties" (<https://talapker.shailoo.gov.kg/ky/parliamentary>).

Newspaper circulations with lists of candidates are also planned, and each voting booth will have brochures with lists of candidates for all parties.

To distinguish between the two election systems, the single constituency ballot will have a blue stripe; the single mandate election district ballot will be all white. The proportions of ballots in Kyrgyz and Russian will be

calculated for each region separately, based on data provided by the National Statistical Committee. The CEC is printing ballots based on the number of voters– 3,686,000 plus 0.1% for the proportional system, and the same number for single-mandate districts. In total, about 7.2 million ballots.

Citizens can choose one or another ballot optionally at a polling station. The names of parties are actively advertised by the parties themselves, seeking not to make their names difficult to remember.

Flyers on how to fill in the ballots will be handed out on the streets by volunteers, and posters will be placed in public transport, at bus stops, and in crowded places. Information materials will also explain the authorities of the parliament so that voters can understand what qualities the candidates running for the Djogorku Kenesh of the Kyrgyz Republic should have and how the parliament is elected. The CEC will produce 10,000 large posters for polling stations; the number of small posters will be larger.

In preparation for the elections, the CEC will organize a model voting, that will determine how long a voter will stay at a polling station, what difficulties may arise, so that to solve emerging issues by the voting day. To demonstrate the reliability of the vote count a presentation on tabulation of voting results will be arranged for political parties.

The OSCE ODIHR mission starts its work in Kyrgyzstan on October 18th, 2021.

For reference:

As of 3 November, 2021 109
international observers from 28
states were accredited, as for the
OSCE ODIHR Mission it's 40
accredited persons.